



**Play It Again Sam !!**

**subversive thoughts on global natural hazard research**

**Phil O'Keefe and Geoff O'Brien**

## Global Facts

Humanitarian budget 1990-2010 increase 12fold (OECD DAC data)

All databases, despite incompleteness, show a rise in natural hazards

Little disasters or mundane events have greater cumulative impact  
than large scale events

The rise in natural hazards dominated by climatic events,  
particularly flood and drought

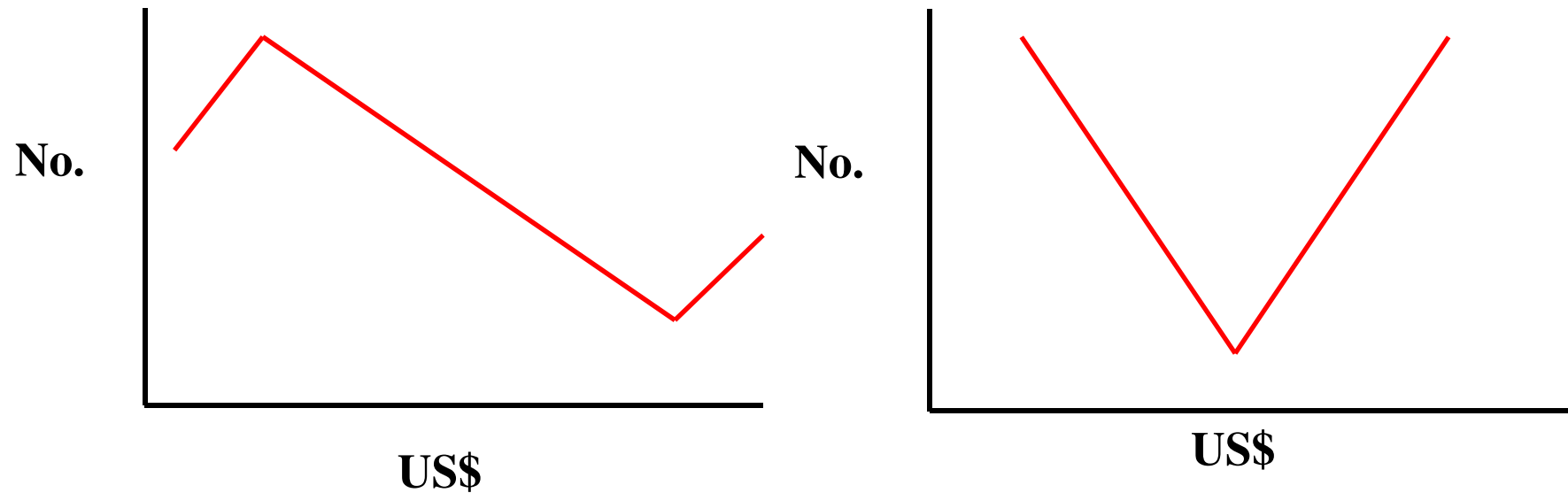
Rule of thumb – a flood at 10% of the impact of drought gets equal media coverage

- August 2010 Pakistan floods, 2000+ dead and rising, Niger drought
- 400 000 severe malnutrition

## Global Interpretations

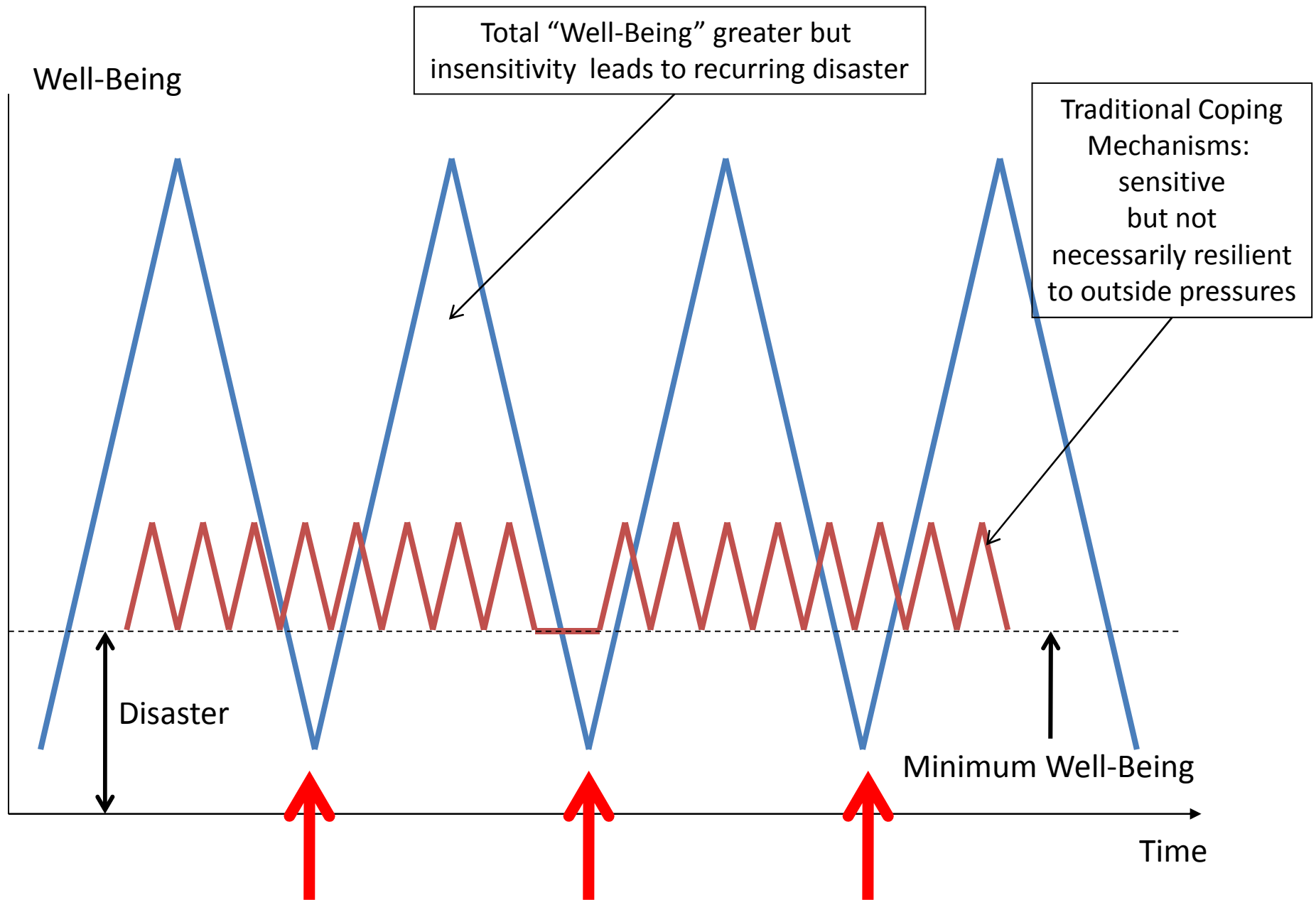
Vulnerability associated with underdevelopment; resilience associated with development

Under globalisation a different level of risk



The erosion of entitlement; the collapse of pre-capitalist coping mechanisms

Understanding pre-capitalist and capitalist modes of production



## The Developed World Context

Policy Driver is the Risk Society  
(Beck, 1992; Giddens, 1991)

In 21<sup>st</sup> century the more specific driver is the Security Agenda

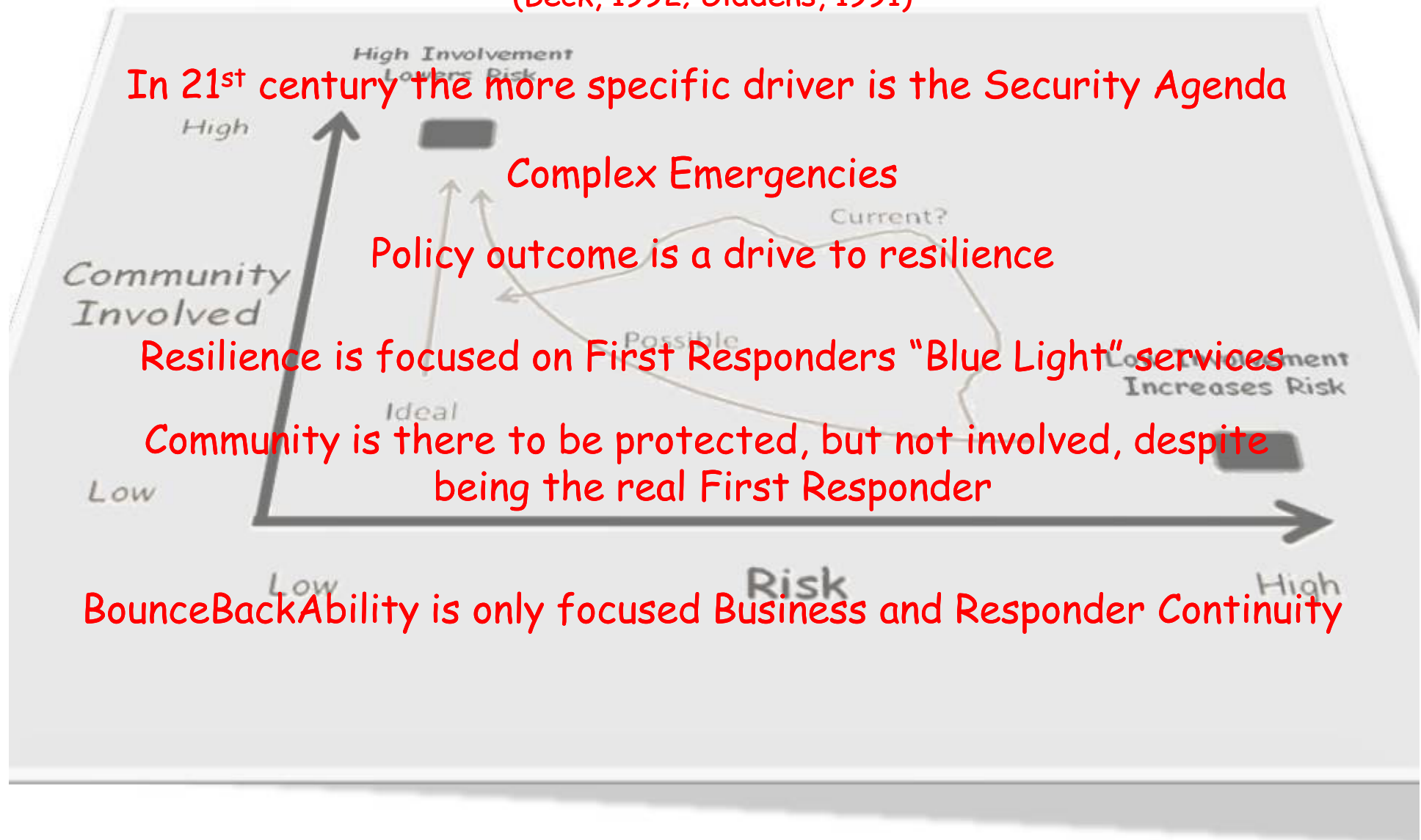
Complex Emergencies

Policy outcome is a drive to resilience

Resilience is focused on First Responders "Blue Light" services

Community is there to be protected, but not involved, despite being the real First Responder

BounceBackAbility is only focused Business and Responder Continuity



## Local Developed Economies

The erosion of physical and financial resource control from by local authorities:

*the recentralisation of decentralised government*

Environment is only policy responsibility for centralised government:

*management to large-scale quangos (Environment Agency)*

Focus of large-scale quangos is on structural control of supply inputs  
not on changes to demand:

*formal flood control measures v. informal flood accelerators (concrete urban form)*

A rural bias rather than an urban focus:

*serving land ownership not land use*

## Local Example

### North East Precision Engineering

Turnover £2.5m, 25 employees, fabrication and sheet metal work.

SME hit by deliberate withdrawal of US multinational taking one third of profitability, floods (morpeth date ) collapse of factory onto office and ICT control systems.

Estimate damage 400k of which 150k was lost production.

Insurance claim met slowly and only at 50% of independently estimated damages.

No immediate local business tax relief and no funds available for rehabilitation.

Voluntary liquidation of company 18 months later.

Bad debt plus disaster erode local livelihoods

*With insurance Acts of God still exist*

## Towards a Conclusion

A return to the transition

The dominant adaptation mechanism under capitalism is the insurance market, but only works for big capital.

SMES are rejected by the market and at community level only property holders can insure, but then only for property (capital) not livelihood (revenue)

Total size of the insurance market is \$3.758tr global insurance market (UK GDP \$2.67tr)

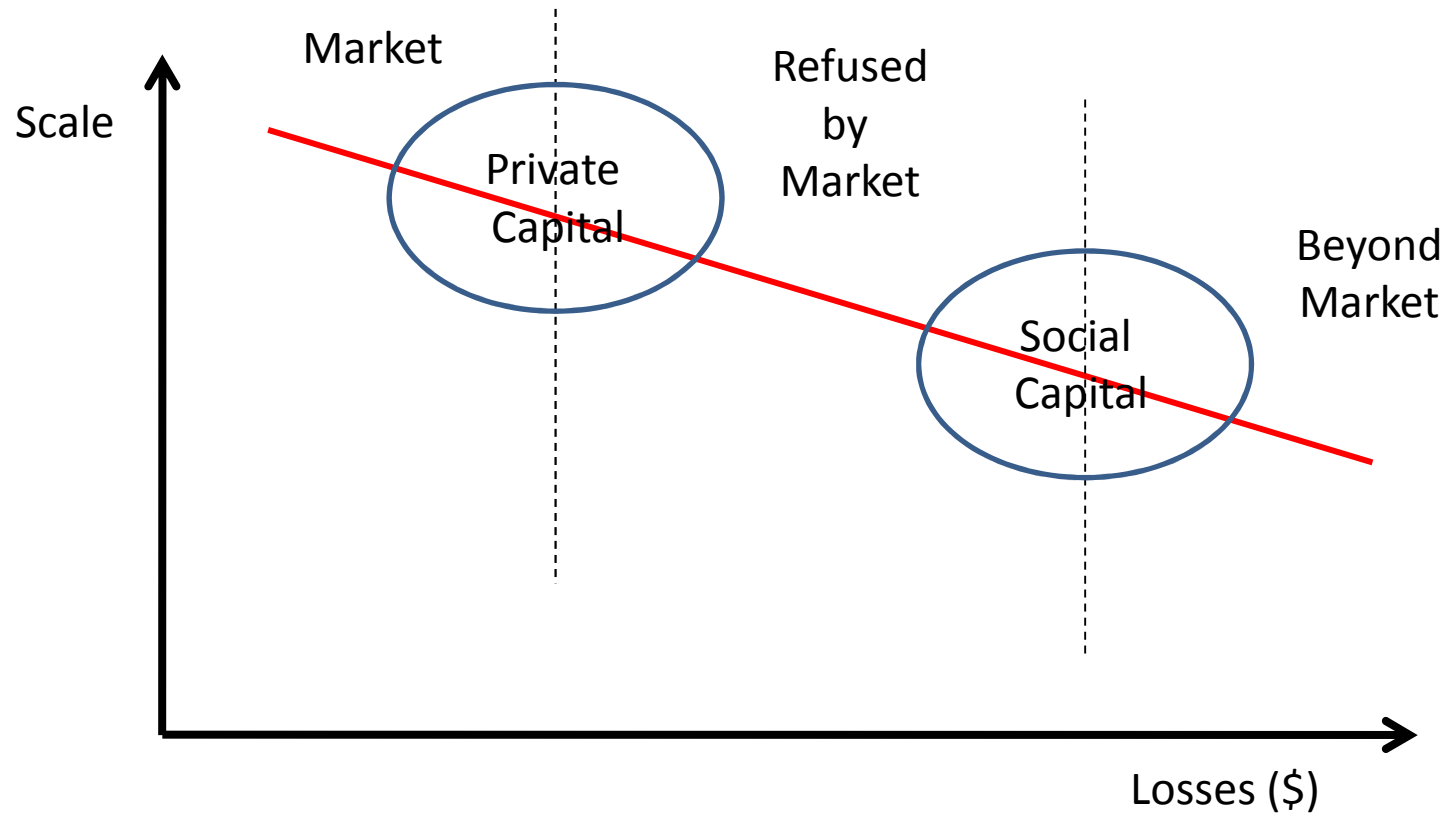
Total re-insurance market is \$2.13bn with a growth rate of 4%

The powerful continue to push risk and uncertainty onto the powerless

*In the anonymity of property, community cannot have a name*



## The limits of Capital and Risk



## **Conclusion**

Consider where we are now: DRR/CC/MDGs or MDGS/CC/DRR

Much is beyond the market, both the event and the definition of vulnerability

As academics we have confused the arguments by trying to incorporate everything  
Into risk models (people, technology and hazards with all their attendant histories

To serve vulnerable people well we must concentrate on  
addressing the issues of vulnerability

We must again unpackage the paradigm of risk

















